DISCUSSIONS ON THE EFFECT OF FOREIGN ENTRY REGULATION ON DOWNSTREAM PRODUCTIVITY: MICROECONOMIC EVIDENCE FROM CHINA

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Summary

- Q : Impact of FDI entry regulation on downstream firm productivity in China
- FDI entry regulation is constructed from the Catalogue for the Guidance of Foreign Investment from NDRC
- Finding 1: in general there is decline of FDI entry barrier, according to the author's measure of regulation, but there exist sizable differences across sectors (mean -2.3 with std. 0.77)
- Finding 2: Reductions in FDI entry barriers in upstream sectors lead to increases in downstream firm TFP
- Finding 3: finding 2 is robust to IV (India's deregulation)
- Finding 4: finding 2 is strongest in sectors which (a) are closer to world technology frontier (b) have higher TS and LS with the upstream sector, and firms with (a) positive R&D (b) higher intermediate input shares

Comment 1 / VA relative to studies on vertical FDI spill-overs

- This literature often focuses on the "backward" or "forward" linkages of FDI spillovers, with "foreign presence" of upstream/downstream industries at the RHS
- A number of papers focus on China (c.f. Hale and Long 2007 for a survey), with inclusive/mixed results, but drivers of the "foreign presence" variable remain a black-box
- Contribution of this paper? Focus on a unique form of FDI policy of China – NDRC guidance of FDI
- Distinctive feature of this measure of FDI policy (a) sizable variation
 across time and sectors (b) different categories encourage, restricted,
 prohibited (c) NDRC policy potentially should have big impact on FDI
- These may help open this black-box and solve the endogeneity issues

Comment 1(contd.)

 Note that this paper only focuses on "prohibited"/"restricted" and label them as FDI entry barriers

$$Barrier_{jt} = \sum_{s=1}^{n} FER_{st} * w_{sj}$$
 (2)

where $Barrier_{jt}$ is the upstream foreign entry barrier for downstream manufacturing industry j at time t; FER_{st} refers to the FER indicator (either FER₁ or FER₂)

- But note that China's FDI policy is two hands: "restricting" & "promoting"
- The "encouraged" category is ignored, which could be very interesting to explore further, and see how it differs from the "restriction" measures
- Suggestion:

construct a "promotion" measure based on the encourage category as a separate variable at the RHS

	1997			2002			2004			2007		
	E	R	Р	E	R	Р	E	R	Р	E	R	P
Agriculture	6	4	3	11	2	3	11	2	3	12	3	3
Manufacturing	176	73	14	216	41	14	209	41	14	298	48	15
Services	3	25	14	35	32	18	36	35	17	41	36	21
Total	185	102	31	262	75	35	256	78	34	351	87	39

Notes: 'E' refers to the 'encouraged' items; 'R' refers to the 'restricted' items, and 'P' refers to the 'prohibited' items.

Comment 2/ Understanding NDRC's FDI regulation

- NDRC's FDI regulation is surely not random
- What are the economic determinants? Mark vs Resource protection? Evolution over time?
- Political economics of FDI regulation ? SOE presence?
 environmental issues ? Structural reform ?
- Suggestion
- Transition matrix between categories
- Descriptive regressions with FDI restriction/promotion at LFS, and industry characteristics at RHS, e.g. SOE share, pollution, etc.

Comment 3

- Horizontal effect might be first order importance
- What is the direct effect of FDI regulation within the same industry?
- Increase/decrease competition? Spillovers?
- Does the form of Foreign entry matter? M&A vs
 Greenfield? Export oriented vs Market seeking?
- Suggestion
- Same specification/IV but with firm/industry performances at the LHS. (firm/industry productivity, concentration, etc.)

Other comments

- Endogeneity
 - Reverse causality. High barriers due to low upstream productivity
 - Omitted variables. Other measures of FDI incentives/disincentive, etc. preferential tax treatment?
- Validity of IV and DID? Section 7.1 should be expanded.
- Channels.
 - Need robustness checks to control for interactions with other industry or firm characteristics, e.g. firm size, K or L intensity of the industry