### BENEFITS & COSTS OF RPGs: EVIDENCE & IMPLICATIONS LESSONS FROM LATIN AMERICA

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# IDB's Regional Public Goods Initiative 2005-2017



IDB -2-

# The Regional Public Goods Initiative in Latin America and the Caribbean

#### **COUNTRY PARTICIPATION**





# of Projects



### **Rationale & Objective**

#### Rationale

LAC <u>countries share many</u> <u>development challenges and</u> <u>opportunities</u> that can be addressed more effectively and efficiently at a regional level through collective action.

#### **Objective**

To support the generation of regional public goods that have a <u>high potential</u> <u>development impact</u> in the IDB's borrowing member countries.





### **Definition & Key features**

#### Definition

"Regional Public Goods (RPGs) are goods, services or resources that are <u>consumed</u> <u>and produced collectively</u> by the public sector and, if appropriate, the private sector in a <u>minimum of three</u> Latin American and Caribbean (LAC) countries".

### **Key Features**

- Regional
- Multi-sector
- Competitive Allocation of Funds
- Demand-driven
- South-South Cooperation
- Laboratory of ideas



### **RPG Execution Structure**





### **The Role for Regional Banks**

- <u>Play honest broker role</u> that can mediate among countries
- <u>Promote formal dialogues</u> with their beneficiary countries and have established presence in all countries
- <u>Have operational structure</u> (legal department, country offices, technical sectors) that <u>improves the efficiency</u> of regional projects
- Offer a close match between the providing institution's jurisdictional authority and the range of benefit spillovers of the public good
- <u>Have a financial and non-financial instruments value chain</u> with tailored research, policy dialogue, capacity building, grants, loans & guarantees for implementation



## Why support RPGs?

- <u>Pool limited national technical capacity</u> to produce a new and higher regional standard (*i.e. Crossborder supervision of Latin American Integrated Market MILA*)
- Lower costs by realizing <u>economies of scale</u> (*i.e. Central American Protocol for the Procurement of Pharmaceuticals*)
- Reduce the <u>costs of navigating country specific regulatory</u> <u>environments for public agencies and companies</u> (*i.e. Interoperability of Single Windows for Foreign Trade*)
- <u>Curtail attempts at regulatory capture</u> in cases of limited market competition (*i.e. Better vehicle safety standards in* LAC)
- <u>Prevent backtracking</u> due to the difficulty of persuading partner countries to break the regional standard (*i.e. an FTA* or MRA)
- Aim for higher regulatory standards



### **High Regulatory Summits**

Countries converge towards the highest existing regulation i.e. financial integration in the stock markets (MILA)





### **High Regulatory Summits**

Countries converge towards a new, higher regulation i.e. new regional protocol for the procurement of pharmaceuticals





### **Benefits vs. Costs**

- Operational structure of the bank improves implementation
- Ability to finance RPGs from the non-profit private sector allows for innovative projects
- Common language (Spanish & English) and cultural identity makes project execution easier

- Greater alignment with Bank's agenda may increase the risk of capture by Divisions
- Greater number of proposals to be reviewed make open Call for Proposals more costly
- Countries tend to participate in RPGs of their same language (2 blocks clearly defined in LAC)



### **Turning RPG Policy Lessons into RPG Operational Good Practices**

#### Policy

Political will is key for executing RPGs

Technical focal points in RPG project with <u>close ties to</u> <u>policymakers</u> may be more effective in promoting reform t' national implementation

RPGs should <u>support different</u> <u>moments of the policy cycle (from</u> identification, design & regulatory convergence to implementing 2<sup>nd</sup> phases)

#### **Operational**

Up to 36 months to avoid political turnover that jeopardizes execution

Commitment letters & counterpart resources required & relevant actors included into governance structure

Flexibility to finance 2<sup>nd</sup> phases and existing national projects that want to converge



### **Learning in 21st Century Schools**



#### **Challenge & objective**

- Challenge: Countries educational infrastructure needs to be more conducive to learning.
- **Objective:** Generate data, guidelines and standards at the regional level that countries can use to upgrade and modernize their educational infrastructure.

#### **Results**

- A regional comparative inventory of school construction standards and regional norms for school maintenance.
- Best practices for school design and construction that resist natural disasters.
- Recommendations for community involvement and school designs that foster security and an environment conducive to higher learning.



### **Protocol for Procurement & Quality Control of Medicines**



#### **Challenge & objective**

- **Challenge:** Improve access to quality pharmaceuticals for public hospitals at better prices.
- **Objective:** to create common rules, and a regulatory framework in Central America for quality control and the acquisition of pharmaceuticals through joint price negotiation and efficient supply.

#### Results

- A Regional Protocol for Procurement and Quality Control of Medicines in place.
- Adoption and implementation of a regulation for joint negotiation of pharmaceuticals to generate economies of scale in Central America.
- The five first rounds of negotiations resulted in savings of ~US\$38M.



#### THANK YOU!

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